

## Message Text

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PAGE 01 USUN N 02730 302309Z

70

ACTION IO-14

INFO OCT-01 EUR-25 ADP-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

USIA-15 AF-10 ARA-16 EA-11 NEA-10 SY-10 USSS-00 EB-11

DOT-00 FAA-00 CAB-09 JUSE-00 COME-00 AID-20 TRSE-00

SCA-01 OMB-01 RSR-01 /208 W  
----- 094060

R 302252Z JUL 73

FM USMISSION USUN NY

TO SECSTATE WASHDC 8915

INFO AMEMBASSY MOSCOW

C O N F I D E N T I A L USUN 2730

E.O. 11652: GDS

TAGS: PINS, UN, PFOR, USSR, US

SUBJ: UN TERRORISM COMITE--SOVIET COOPERATION AN  
ILLUSION

REF: USUN 2639

SUMMARY: DESPITE EXPRESS AGREEMENTS TO CONTRARY,  
SOVIETS HAVE ACTIVELY WORKED AGAINST US INTERESTS  
AND REFUSED TO MAKE EVEN GESTURE TOWARD MUTUALLY  
AGREED POSITION IN AD HOC TERRORISM COMITE. END SUMMARY.

1. AS SET FORTH REFTEL SOV REPS AGREED WITH US TO  
WORK TOWARD COMMON GOAL AND TO EXPEDITE COMITE  
PROCEDURES WITH VIEW TO (A) ENDING GENERAL DEBATE  
BY JULY 25 AND (B) ESTABLISHING TWO SUBCOMMITTEES.  
WE MADE IT CLEAR TO SOV REPS WE HAD BEEN DISAPPOINTED  
WITH THEIR PREVIOUS LACK OF COOPERATION ON ITEM IN  
UNGA AND HOPED COOPERATION NOW WOULD BE MORE FRUITFUL.

2. SOVIET IDEA OF COOPERATION HAS BEEN RENEGE ON  
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PAGE 02 USUN N 02730 302309Z

ALL COMMITMENTS DESCRIBED REFTEL, EXERT NO EFFORT

TOWARD EXPEDITIOUS WORK BUT RATHER LEAD THE PACK IN STALLING. INSTEAD OF SEEKING TO MOVE GENERAL DEBATE ALONG ON SCHEDULE WE HAD AGREED, THEY DELAYED IN-SCRIBING UNTIL LAST MINUTE AND THEN INSISTED THEY WOULD NOT BE READY BEFORE MONDAY JULY 30. EFFECT OF THIS SOVIET PLOY SO FAR HAS BEEN TO ENABLE ALGERIANS, WHO HAD BEEN INSCRIBED TO SPEAK JULY 27, IMMEDIATELY TO SWITCH TO JULY 30 P.M. THE TWO DELEGATIONS HAVE BEEN PLAYING IT CLOSE TOGETHER THROUGHOUT. OTHER DELS HAVE FOLLOWED SOVIET LEAD IN DELAYING INSCRIPTION TO SPEAK OR CHANGING PREVIOUSLY SCHEDULED TIME TO SPEAK TO LATER DATE.

3. IN BUREAU AND CONTACT GROUP MEETINGS EE REP, HUNGARY, HAS NEVER ONCE INDICATED THAT THEY FAVORED TWO SUB-COMMITTEES. MOST CHAIRMAN HAS BEEN ABLE TO GET FROM THEM IS STATEMENTS INDICATING WILLINGNESS TO GO ALONG WITH WHATEVER ORGANIZATION OF WORK COMITE DECIDED BY CONSENSUS.

4. WHEN US REPS HAVE POINTED OUT TO SOVS THAT THEIR CONDUCT AMOUNTS TO DELIBERATE WELCHING ON AGREEMENT TO COOPERATE, SOVS HAVE DONE LITTLE MORE THAN SHRUG THEIR SHOULDERS. IN FACT, IN GENERALLY UNHELPFUL SOV STATEMENT JUL 30, AMB. SAFRONCHUK EXPRESSLY ACCUSED USG OF "CONNIVANCE" IN JDL TERRORIST ATTACKS ON SOVS IN NY, REQUIRING US REJECTION OF THE ACCUSATION AND SOVIET REJOINER (WHICH ONLY SUCH EXCHANGE TO DATE.)

5. IN DEBATE ON ORGANIZATION OF WORK AFTERNOON OF JULY 30, AMB. SAFRONCHUK EXPLICITLY AND WITHOUT PRIOR CONSULTATION PUBLICLY TOOK POSITION DIRECTLY CONTRARY TO LINE AGREE REFTEL. HE SAID, AS "QUESTION OF LOGIC" IT "DIFFICULT TO CONCEIVE OF DISCUSSION MEASURES UNTIL THE SUBJECT MATTER HAS BEEN DEFINED." ASSERTING IT NECESSARY TO DEAL AS WHOLE WITH ENTIRE COMPLEX OF PROBLEMS RELATED TO INTERNATIONAL TERRORISM, HE SUGGESTED IT MIGHT BEST BE DONE IN PLENARY OF COMITE RATHER THAN IN SUBCOMITES.

6. COMMENT: IT WOULD SEEM THAT MEETINGS COME AND MEETINGS  
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PAGE 03 USUN N 02730 302309Z

GO BUT SOVIET IDEA OF COOPERATION REMAINS A ONE WAY STREET. SOVIETS ARE FOND OF CITING "SPIRIT OF THE SUMMIT" WHEN THEY ARE SEEKING ACTIONS IN THEIR INTEREST (SUCH AS US SUPPORT OF SOV UN INITIATIVES ON DISARMAMENT) BUT ARE GENERALLY UNCOOPERATIVE, AND CONSIDERATELY LESS THAN FORTHRIGHT OR HONEST, IN THEIR CONSULTATION WITH US ON ISSUES BEFORE VARIOUS UN BODIES.  
BENNETT

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